

Message Text

SECRET

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ACTION ARA-14

INFO OCT-01 ISO-00 SNM-05 SS-15 SSO-00 /035 W
-----029625 152208Z /64

O R 162059Z FEB 78
FM AMEMBASSY BOGOTA
TO SECSTATE WASHDC IMMEDIATE 6378
INFO USMISSION GENEVA IMMEDIATE
WHITE HOUSE
DEA WASHDC

S E C R E T SECTION 1 OF 3 BOGOTA 1493

DEPARTMENT FOR ARA AND S/NM

GENEVA FOR MATHEA FALCO

WHITE HOUSE FOR BOURNE

DEA FOR BENSINGER

E.O. 11652: XGDS-1
TAGS: SNAR, CO
SUBJECT: PRESIDENT LOPEZ' COMPLAINT OF LEAK OF
NARCOTICS INFORMATION

REF: (A) BOGOTA 1387 (B) BOGOTA 739 (C) BOGOTA 1302

1. BEGIN SUMMARY: THE LEMONDE STORY AND ITS POTENTIAL
EFFECT ON THE FEBRUARY 26 PSEUDO-PRIMARY BETWEEN LLERAS
AND TURBAY CONTINUES TO BEDEVIL THE PRESIDENT. HE STILL
HOLDS US RESPONSIBLE FOR THE LEAK, EVEN IF ACCIDENTAL. HE
IS CONVINCED THAT THERE WILL BE ADDITIONAL DEVELOPMENTS IN
THE CASE JUST BEFORE THE ELECTION. HE PRESENTED ME WITH
A PERSONALLY DRAFTED AND CLOSELY HELD AIDE MEMOIRE, WHICH
IS A SPECIES OF DEFENSE OF THE GOC'S POSITION IN THE MATTER
AND WHICH HE INTENDS TO USE IF FURTHER DISCLOSURES ARE

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FORTHCOMING. IT IS A SHODDY DOCUMENT, DRAFTED SOLELY FOR
POLITICAL IMPACT AND REFUTABLE ON MANY POINTS IN THE
EVENT WE SHOULD CONSIDER AN ANSWER DESIRABLE. I INTEND TO
SEE THE MINISTER OF DEFENSE AND OFFER HIM THE OPPORTUNITY
TO PARTICIPATE FULLY IN THE NARCOTICS INTERDICATION
PROGRAM AS AN OPPORTUNITY TO DEFEND HIMSELF AND -- FROM
OUR STANDPOINT -- ATTEMPT TO DEFLECT THE PRESIDENT FROM

HIS COURSE. I SENSE MOMENTUM IN THE NARCOTICS PROGRAM AND BELIEVE WE SHOULD DO EVERYTHING POSSIBLE TO AVOID TRUNCATING A PROMISING BEGINNING. ON A SEPARATE BUT RELATED SUBJECT, THE PRESIDENT AGREED TO A CBS "60-MINUTES" INTERVIEW ON THE SUBJECT OF COCAINE BUT ONLY AFTER THE ELECTIONS. END SUMMARY.

2. IN VIEW OF DCM'S CONVERSATION WITH ADMIRAL MELENDEZ, I WENT TO SEE PRESIDENT LOPEZ TO DETERMINE HIS VIEWS CONCERNING THE POSITION OF THE MINISTER OF DEFENSE. ON A SUBSIDIARY BUT RELATED ISSUE I WISHED TO APPRISE THE PRESIDENT THAT A CBS "SIXTY-MINUTES" TV CAMERA CREW WAS EXPECTED IN COLOMBIA SHORTLY, WERE AWARE OF THE LE MONDE STORIES (REFS. B AND C) AND WISHED TO INTERVIEW THE PRESIDENT AS PART OF A 17-MINUTE SEGMENT ON COCAINE.

3. THE PRESIDENT TOLD ME THAT HE WAS MORE THAN EVER CONVINCED THAT THE LEAK OF THE DEA REPORT WAS MORE EXTENSIVE THAN WE ANTICIPATED. THE SECOND LE MONDE STORY (REF. C) HAD CONFIRMED HIS WORSE FEARS. HE HAD ATTEMPTED TO FINESSE THE ISSUE BY PUBLICATION OF THE WOLFF REPORT BUT OBVIOUSLY IT WAS NOT GOING TO BE SUFFICIENT. HE WAS SURE THAT THE OTHER SHOE HAD YET TO BE DROPPED. IN HIS ANALYSIS THE OPTIMAL MOMENT FOR ADDITIONAL DISCLOSURES WOULD BE 4 TO 6
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DAYS PRIOR TO THE FEB. 26 PSEUDO-PRIMARY ELECTION. HE WAS CERTAIN THAT THE LLERISTA CAMP WAS ACTING WITH MALICE A FORETHOUGHT AND THAT THE THRUST WAS TO TAIN THE LOPEZ ADMINISTRATION, AND BY EXTENSION -- SINCE TURBAY REPRESENTS A SPECIES OF CONTINUITY WITH THE PRESENT GOVERNMENT -- THE PRESIDENTIAL CANDIDACY OF JULIO CESAR TURBAY AYALA. IN THE COURSE OF THE CONVERSATION THE PRESIDENT GAVE UP ANY PRETENSE OF IMPARTIALITY WITH REGARD TO THE ELECTION AND IT BECAME PLAIN THAT HE WOULD PREFER TO SEE TURBAY WIN. HE ALSO REITERATED HIS VIEW OF OUR BASIC RESPONSIBILITY FOR THE LEAK, EVEN IF IT WAS ACCIDENTAL.

4. THE PRESIDENT THEN PROCEEDED TO READ ME A LONG AIDE MEMOIRE (PRESENTLY IN TRANSLATION AND SUBJECT OF SEPTEL) WHICH MADE THE FOLLOWING POINTS:
A. IT MENTIONS THE VISIT OF MRS. CARTER TO COLOMBIA AND THE FACT THAT SHE INFORMED HIM THAT AN "ULTRA-SECRET DOCUMENT" WOULD BE DELIVERED TO HIM WITH THE NAMES OF COLOMBIAN OFFICIALS CONNECTED WITH TRAFFICKING. IT MAKES NOTE OF THE FACT THAT MRS. CARTER HAD INTERCEDED FOR AN AMERICAN CITIZEN

CURRENTLY UNDERGOING TRIAL ON NARCOTICS CHARGES AND THAT WHILE OFFERING HIS GOOD OFFICES, THE SEPARATION OF POWERS DOCTRINE LIMITED WHAT HE COULD DO;

B. THE "ULTRA-SECRET DOCUMENT" WAS PRESENTED TO THE PRESIDENT BY MS. FALCO AND MR. BOURNE, AS REPRESENTATIVES OF PRESIDENT CARTER. THE DOCUMENT IN QUESTION HAS NEVER LEFT THE POSSESSION OF THE PRESIDENT WHO HAS PERSONALLY "VERIFIED THE RESPECTIVE INVESTIGATIONS, ORDERING THEM FOR THE MORE PROMINENT CASES".

C. IT CHALLENGES THE WOLFF REPORT ALLEGATIONS CONCERNING CORRUPTION AT THE LEVEL OF THE NATIONAL DRUG ABUSE COUNCIL, STATING THAT THIS WAS BASED ON INFORMATION AT LEAST THREE YEARS OLD CONCERNING THE SECRET

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SECRETARY OF THE COMMISSION WHO WAS SUBSEQUENTLY REMOVED. IT ALSO CHALLENGES A WOLFF INTERVIEW IN THE WASHINGTON POST TO THE EFFECT THAT THERE WERE NO DRUG-RELATED ARREST CASES IN COLOMBIA, WHICH IS CONTRADICTORY BY THE INTERCESSION OF MRS. CARTER

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INFO OCT-01 ISO-00 SNM-05 SS-15 SSO-00 /035 W
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FM AMEMBASSY BOGOTA
TO SECSTATE WASHDC IMMEDIATE 6379
INFO USMISSION GENEVA IMMEDIATE
WHITE HOUSE WASHDC
DEQ HQS WASHDC

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DEPARTMENT FOR ARA AND S/NM
GENEVA FOR MATHEA FALCO
WHITE HOUSE FOR BOURNE
DEA FOR BENSINGER

AND OF THE EMBASSY THAT THESE CASES RECEIVE ACCELERATED TREATMENT. IT OBJECTS TO CONGRESSMAN WOLFF'S ALLEGATION THAT THE NEPHEW OF A COLOMBIAN PRESIDENTIAL CANDIDATE WAS A TRAFFICKER, POINTING OUT THAT THIS PARTICULAR INDIVIDUAL HAD BEEN IN THE U.S. FOR SEVERAL MONTHS, WITHOUT ANY LEGAL ACTION BEING TAKEN AGAINST HIM. IT REFERS TO "PRIVATE REPORTS" FROM MANILA IN WHICH WOLFF IS ALLEGED AT A DINNER, IN THE PRESENCE OF A REPRESENTATIVE OF THE WHITE HOUSE, TO HAVE REFERRED TO COLOMBIA IN HIGHLY PEJORATIVE TERMS. IN AN ASIDE, THE PRESIDENT SAID THAT CONGRESSMAN WOLFF HAD SPECIFICALLY REFERRED TO THE COMPLICITY OF THE MINISTER OF DEFENSE IN DRUG TRAFFICKING;

C. REFERS TO THE LE MONDE ARTICLE AND DEFENDS THE MINISTER OF DEFENSE BY STATING THAT THE CHARACTER REFERENCE FOR THE NARCOTICS TRAFFICKER WAS ACTUALLY SIGNED BY A COLONEL IN THE MINISTRY OF DEFENSE AND NOT BY THE MINISTER. IN ANY CASE IT DID NOT IMPLY COMPLICITY IN THE CRIME SINCE IT IS MERELY A FORMALITY
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OF THE COLOMBIAN PENAL PROCESS. THE INCLUSION OF THE MINISTER'S NAME IN THE REPORT IS DESCRIBED AS A "SHOCKING SUPERFICIALITY," DEFENDS THE MINISTER OF LABOR BY STATING THAT TAPED TELEPHONE CALLS IMPLICATED THE MINISTER'S SECRETARY IN COFFEE CONTRABAND AND THAT THE MINISTER HAD DISTINGUISHED HIMSELF IN ANTI-NARCOTICS ACTIVITIES AS GOVERNOR OF ANTIOQUIA. CITES AN ERROR IN THE DEA REPORT CONCERNING THE NAME OF THE PRESIDENT OF THE SENATE PUBLIC WORKS COMMITTEE AND STATES THAT THE NAME GIVEN WITH ALLEGED NARCOTICS TRAFFICKING CONNECTIONS IS UNKNOWN;

D. STATES THAT THE VICE MINISTER OF ECONOMIC DEVELOPMENT WAS REMOVED FROM PUBLIC SERVICE, AND WHILE NO MENTION OF HIS NAME WAS MADE IN THE REPORT, ALLEGATIONS ARE MADE CONCERNING HIS SISTER. MENTIONS THAT PRESIDENTIAL CANDIDATE TURBAY HAS BEEN UNFER POLITICAL ATTACK IN COLOMBIA FOR SUPPOSED TRAFFICKING CONNECTIONS WHICH EXPLAINS WHY THESE RUMORS WERE PICKED UP AND WITHOUT VERIFICATION WERE GIVEN SPECIAL SIGNIFICANCE AND AUTHORITY BY THEIR INCLUSION IN A SECRET AND OFFICIAL REPORT;

E. POINTS OUT THAT THE CURRENT POLITICAL CAMPAIGN IS BECOMING PARTICULARLY HEATED AND THE USE OF THIS TYPE OF INFORMATION SERVES THE PURPOSE OF GIVING THE APPEARANCE OF TRUTH TO COLLECTED GOSSIP, WHICH IS NOT BACKED UP BY ANY INVESTIGATION ON THE PART OF THE AMERICAN GOVERNMENT. THESE RUMORS HAVE BEEN CIRCULATING FOR SOME TIME AND HAVE BEEN ACCEPTED WITHOUT ANY

ANALYSIS.

F. THE AIDE MEMOIRE ENDS BY STATING THAT THE GOOD NAME OF COLOMBIA HAS BEEN COMPROMISED BY THE DISSEMINATION OF THIS INFORMATION WHICH IS ONLY DEVEFITTING THE VARIOUS COMMUNIST PARTIES AND WHICH
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MAKES THE COLOMBIAN GOVERNMENT AND "ESTABLISHMENT" APPEAR TO BE A "SYNDICATE OF DELINQUENTS"

5. THE PRESIDENT SAID IT PAINED HIM TO HAVE TO MAKE THIS DEMARCHE BUT IF HIS ANALYSIS PROVED CORRECT, IT WAS THE ONLY WAY HE COULD THINK OF TO NEUTRALIZE FURTHER EXPLOITATION OF OUR REPORT BY THOSE COLOMBIAN POLITICAL ELEMENTS WHO WERE INTENT ON INFLUENCING THE ELECTORAL PROCESS. HE SAID THAT THE AIDE MEMOIRE TO WHICH ONLY HE AND HIS SECRETARY HAD BEEN PRIVY (HE HAD INFORMED THE FOREIGN MINISTER BUY HAD NOT SHOWN HIM THE DOCUMENT.) WOULD ONLY BE USED IN THE EVENT THAT IT BECAME POLITICALLY NECESSARY. IT WAS ALSO CLEAR THAT HE SAW THE AIDE MEMOIRE AS POLITICALLY EMBARRASSING TO PRESIDENT CARTER PERSONALLY AND IS BANKING ON THIS THESIS TO SWING US AROUND IN SUPPORT OF HIS EFFORTS TO BUTTRESS THE CANDIDACY OF TURBAY AYALA. I PERSONALLY BELIEVE THAT THIS IS MORE A REFLECTION OF THE PRESIDENT'S EGOCENTRICITY THAN OF REALITY, SINCE EVEN IN A WORST-CASE SCENARIO THE PRESENTATION OF THE ORIGINAL REPORT TO THE PRESIDENT IS DEFENSIBLE IN ANY POLITICAL CONTEXT.

6. WE THEN PROCEEDED TO HAVE A ROUSING BUT GENIAL DISCUSSION OF THIS COURSE OF ACTION. AFTER DEBATING THE PROS AND CONS OF THE AIDE MEMOIRE AND ITS POTENTIAL EFFECT ON THE NARCOTICS PROGRAM, WE DISCUSSED THE POSSIBILITY OF ASSISTING THE MINISTER OF DEFENSE BY MY SIMPLY GOING TO SEE HIM AND ENLISTING HIS COOPERATION IN THE NARCOTICS PROGRAM. I WISHED IN ANY CASE TO DISCUSS WITH HIM A NUMBER OF PROJECTS IN WHICH WE DESIRED COOPERATION INCLUDING MILITARY BACK-UP UNITS FOR USE IN NARCOTICS RAIDS, MILITARY HELICOPTER PILOTS, COOPERATION BETWEEN THE COLOMBIAN NAVY AND THE U.S. COAST GUARD AND PROVISION OF AUTOMATIC WEAPONS FROM MILITARY STOCKS FOR THE ATTORNEY GENERAL'S
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NARCOTICS UNIT. THE PRESIDENT SAID THAT THIS WOULD

BE INSUFFICIENT IN COLOMBIA. IT WOULD BE NECESSARY FOR ME TO FACE THE PRESS AFTER SUCH A MEETING AND IN ANSWER TO DIRECT QUESTIONS SAY THAT I HAD NO INFORMATION THAT THE MINISTER WAS A TRAFFICKER. I AM NOT PERSONALLY INCLINED TO CONFER SAINTHOOD ON THE MINISTER OF DEFENSE AT THIS POINT UNLESS INSTRUCTED OTHERWISE BY THE DEPARTMENT. HE IS PROBABLY NOT A TRAFFICKER BUT FROM ALL INDICATIONS HE IS PROBABLY ALSO NO BETTER THAN HE HAS TO BE. IN CONSIDERING THIS POINT, HOWEVER, WASHINGTON AGENCIES SHOULD BE AWARE THAT SUCH A COURSE MAY PROBABLY BE THE ONLY ONE WHICH HAS A CHANCE OF KEEPING THE PRESIDENT FROM PUBLISHING THE AIDE MEMOIRE. THE OTHER SIDE OF THE COIN IS THAT IF THE PRESIDENT IS CORRECT IN HIS ANALYSIS, WE SHOULD TAKE CARE TO

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ACTION ARA-14

INFO OCT-01 ISO-00 SNM-05 SS-15 SSO-00 /035 W
-----029761 152210Z /64

O R 152059Z FEB 78
FM AMEMBASSY BOGOTA
TO SECSTATE WASHDC IMMEDIATE 6380
INFO USMISSION GENEVA IMMEDIATE
WHITE HOUSE
DEA WASHDC

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DEPARTMENT FOR ARA AND S/NM

GENEVA FOR MATHEA FALCO

WHITE HOUSE FOR BOURNE

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INSURE NOT ALIENATING THE LLERISTAS. WHILE TURBAY APPEARS TO BE RUNNING AHEAD OF LLERAS, THE GAP IS NARROWING IN THE FINAL DAYS OF THE CAMPAIGN AND OUR REPORT PROPERLY USED BY THE LLERISTAS MIGHT JUST PROVIDE THE FINAL IMPETUOUS LLERAS NEEDS TO BREAK THE BACK OF TURBAY'S POPULAR AND PARTY SUPPORT. IT

IS ALSO EVIDENT THAT THE PRESIDENT IS PREPARING TO REPLY IN KIND TO THE LLERISTAS IF NECESSARY. HE INFORMED ME THAT THEY ARE DEVELOPING INFORMATION ON LLERAS'S PERSONAL PILOT WHO APPARENTLY IS SUSPECTED OF BEING A TRAFFICKER. THE LAST DAYS OF THE CAMPAIGN ARE LIKELY TO BE HARD AND DIRTY ONES.

7. THE ALTERNATIVE, OF COURSE, WOULD BE TO LIE LOW, NOT SEE THE MINISTER OF DEFENSE AND NOT REPLY TO THE SECRET

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PRESIDENT'S PROBLEMS. IT IS AFTERALL A LAME DUCK ADMINISTRATION AND WE WOULD AVOID GETTING CAUGHT IN THE MIDDLE OF A TURBAY-LLERAS SLUGGING MATCH. IN THE SHORT TERM, WE WOULD RISK THE CURRENT NARCOTICS PROGRAM WHICH IS NOW BEGINNING TO SHOW PROMISE AFTER A SOMETIMES DIFFICULT GESTATION PERIOD. THE PRESENT COOPERATIVE FRAMEWORK WITH THE COLOMBIAN GOVERNMENT WOULD PROBABLY DISAPPEAR. WE WOULD ABANDON OUR OBJECTIVE OF BUILDING A VIABLE NARCOTICS UNIT, NOW WITH POTENTIAL TO SURVIVE THE PRESIDENTIAL ELECTIONS. WE WOULD START ALL OVER AGAIN WITH THE NEW ADMINISTRATION. IT CAN BE ARGUED THAT REGARDLESS OF THE WINNER, NO NEW PRESIDENT COULD AFFORD TO NEGLECT THE DRUG PROBLEM. I FIND THIS COURSE OF ACTION PERSONALLY DISTASTEFUL IN ITS PASSIVE ROLE, WHICH LEAVES US AT THE MERCY OF EVENTS. I INTEND TO MEET WITH THE MINISTER OF DEFENSE PRIVATELY AND ENCOURAGE HIM AND HIS AGENCY TO BECOME MORE ACTIVE PARTICIPANTS IN THE NARCOTICS PROGRAM AS A MEANS OF DEMONSTRATING HIS BONA FIDES. I SENSE THE BEGINNING OF MOMENTUM IN THE PROGRAM AND UNLESS OUR HAND IS FORCED BY FURTHER DISCLOSURES IN THE POLITICAL ARENA AND THE PREDICTABLE REACTIONS OF THE PRESIDENT, I BELIEVE WE SHOULD GO SOME DISTANCE IN KEEPING THE PROGRAM ALIVE. IN THE MEANTIME, THERE IS NO QUESTION THAT THE PRESIDENT'S AIDE MEMOIRE IS A SLIPSHOD DOCUMENT REFUTABLE ON ANY NUMBER OF POINTS AND DRAFTED FOR THE SOLE PURPOSE OF CREATING A POLITICAL IMPACT. WE ARE DRAFTING A POINT-BY-POINT ANSWER FOR THE DEPARTMENT'S CONSIDERATION IN THE EVENT IT BECOMES NECESSARY TO RESPOND OR IT IS DETERMINED ADVISABLE TO REPLY NOW.

8. ON THE QUESTION OF THE CBS PROGRAM THE PRESIDENT -- AT MY URGING -- AGREED THAT IT WOULD BE USEFUL FOR HIM SECRET

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TO HAVE AN OPPORTUNITY TO PRESENT OUR CURRENT NARCOTICS PROGRAM EFFORTS ON PRIME TIME TV IN THE U.S. HE WAS ADAMANT HOWEVER IN DOING SO ONLY AFTER THE FEBRUARY 26 ELECTION. HE ARGUED THAT IF THERE WERE FURTHER DEVELOPMENT OF THE LE MONDE STORY HE WISHED TO BE IN A POSITION TO ANSWER ANY CHARGES. FURTHER , HE WISHED TO DO NOTHING WHICH WOULD PORTENTIALLY IMPACT ON THE ELECTIONS, AND FINALLY, WAS CONCERNED AT THE POSSIBLE JUXTAPOSITION OF HIS REMARKS WITH WHATEVER ACTION MIGHT BE FORTHCOMING IN THE U.S. WITH REGARD TO GENERAL TORRIJOS AND HIS FAMILY. THE PRESIDENT'S VIEWS, IN GENERAL TERMS, WERE COMMUNICATED TO HARRY MOSES OF CBS WHO IS NOW ATTEMPTING TO ARRANGE AN INTERVIEW FOR FEBRUARY 27.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: PRESIDENT, CORRUPTION, DRUG TRAFFIC, GOVERNMENT REACTIONS, ALLEGATIONS, CENTRAL GOVERNMENT, NEWS LEAKS
Control Number: n/a
Copy: SINGLE
Draft Date: 16 feb 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978BOGOTA01493
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X1
Errors: N/A
Expiration:
Film Number: D780070-0343
Format: TEL
From: BOGOTA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780249/aaaabpqb.tel
Line Count: 401
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 9d38dbd5-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 8
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: 78 BOGOTA 1387, 78 BOGOTA 739, 78 BOGOTA 1302
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 12 jul 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3578043
Secure: OPEN
Status: NATIVE
Subject: PRESIDENT LOPEZ' COMPLAINT OF LEAK OF NARCOTICS INFORMATION
TAGS: SNAR, SOPN, PGOV, US, CO
To: STATE
Type: TE
vdkgvkey: odbc://SAS/SAS.dbo.SAS_Docs/9d38dbd5-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014